



WINNIPEG POLICE PENSION PLAN

2014 **ANNUAL REPORT**

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2014 ANNUAL REPORT

This annual report of the *Winnipeg Police Pension Plan* (the *Plan*), for the year ended December 31, 2014, contains audited financial statements for the *Plan* and highlights the activity of the *Winnipeg Police Pension Board* (the *Board*) as well as key operational activities in the year.

2014 AT A GLANCE

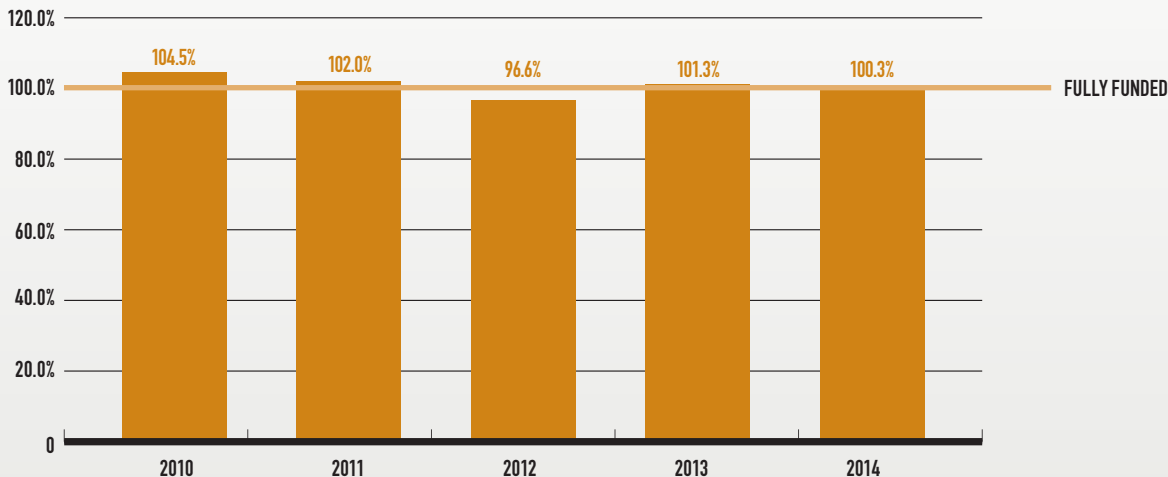
The *Plan* currently serves over 2,600 members (comprised of police officers, retired police officers, and other beneficiaries) with assets under management of over \$1.2 billion.

FUNDED STATUS

Actuarial valuation results as at December 31, 2014 show that:

- The *Plan* had an excess of "smoothed" value of assets over going-concern liabilities of \$3.1 million and a going-concern funded ratio of 100.3% (prior to resolution of the in-year deficit in the Main Account – General Component; refer to *Financial Status* section on p. 4 for details).
- "Excess" investment returns (those that exceeded the assumed rate of investment return in 2013 and 2014) generated almost \$29.5 million to be recognized in 2014 and a further \$99.8 million to be recognized for actuarial valuation purposes in future years (through 2018), under the "asset smoothing" technique used by the *Plan*.

FUNDED RATIO BASED ON ACTUARIAL VALUE OF ASSETS



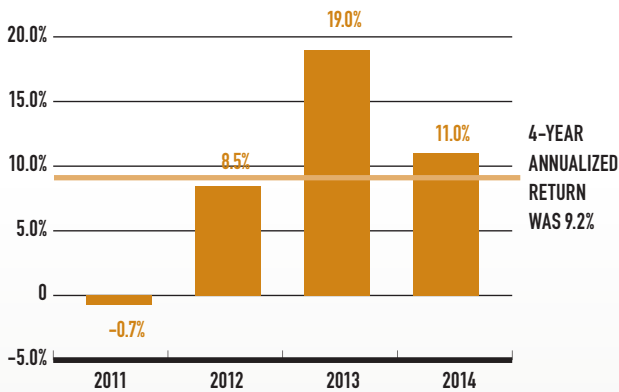
2014 AT A GLANCE

INVESTMENTS

The *Plan's* investment portfolio achieved a rate of return of 11.0% in 2014, under-performing its benchmark portfolio by 0.9%. The *Plan's* performance ranked in the 3rd quartile of large pension plans in the country (Median Canadian pension fund return of 12.1%, as measured by RBC Investor Services, an independent measurement service).

The *Plan* benefited from strong performance in both bond and equity markets during the year. Additional allocations to real estate and global infrastructure took place in 2014, while the *Plan's* allocation to equities and fixed income was stable but slightly lower during the period.

ANNUAL INVESTMENT RETURN



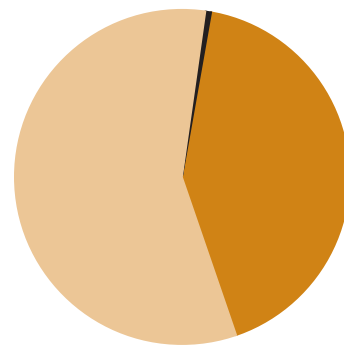
MEMBERSHIP

Total *Plan* membership remained roughly the same as in 2013. There were 36 retirements in 2014, and 28 new members joined the *Plan*. The ratio of contributing members to pensioners remains fairly constant.

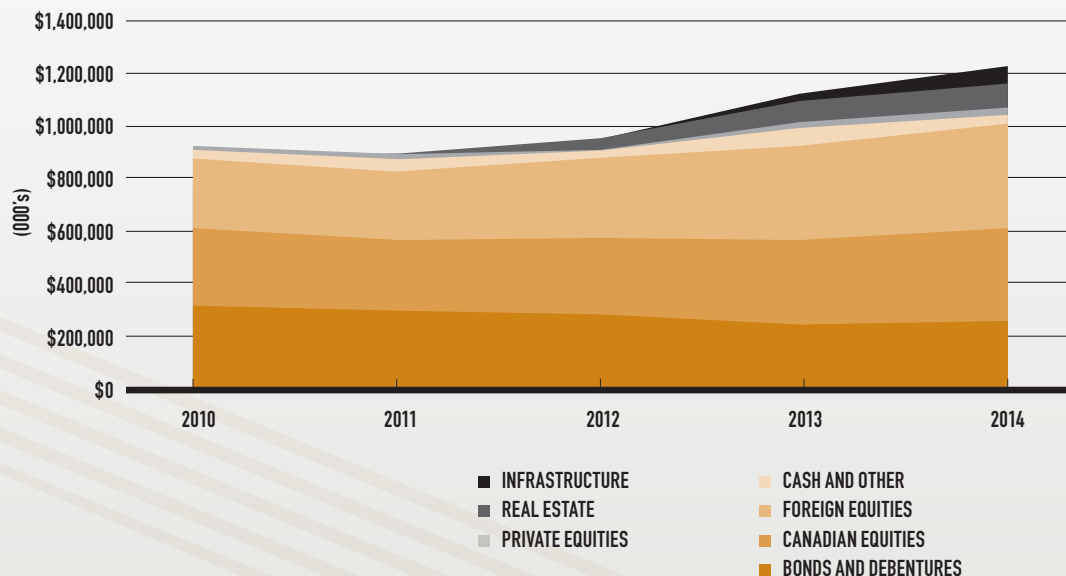
MEMBERSHIP PROFILE

AS AT DECEMBER 31, 2014

TOTAL MEMBERS: 2,605



INVESTMENTS



FINANCIAL POSITION

AS AT DECEMBER 31, 2014
(IN \$ THOUSANDS)

	FAIR VALUE	ACTUARIAL VALUE
Net assets available for benefits		
Main Account – General Component	\$ 1,219,233	\$ 1,119,474
Main Account – Contribution Stabilization Reserve	1,918	1,918
Plan Members' Account	10,698	10,698
City Account	20	20
	\$ 1,231,869	\$ 1,132,110
<i>Plan Obligations</i>	\$ 1,128,967	\$ 1,128,967
Funded Ratio	109.1%	100.3%

See Notes to the Financial Statements, note 1.c) Financial Structure, for descriptions of these accounts.

COST OF BENEFITS FOR SERVICE IN 2014

AS % OF CONTRIBUTORY EARNINGS

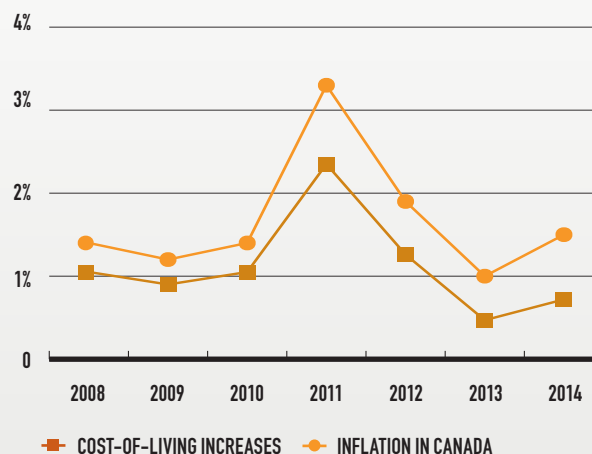
Normal actuarial cost of benefits in 2014	23.63%
Employee required contributions	8.00%
City of Winnipeg required contributions	15.12%
Balance from future surplus or COLA reduction	0.51%
	23.63%

COST-OF-LIVING ADJUSTMENTS

The *Winnipeg Police Pension Plan* provides for annual cost-of-living-adjustments (COLA) to both pensions in payment and deferred pensions. The level of COLA granted is tied to the funded status of the *Plan*.

In 2014, COLA was granted at a rate of 47.8% of the annual increase in Canada's Consumer Price Index at March 31.

COST OF LIVING INCREASES



FINANCIAL STATUS

GOING-CONCERN BASIS

The most recent actuarial valuation of the *Winnipeg Police Pension Plan*, as at December 31, 2014, disclosed that, measured on a going-concern basis (which assumes the *Plan* will continue to exist into the future), the *Plan* was fully funded with respect to benefits accrued for all service up to December 31, 2014. At that date, the *Plan* had an excess of assets over actuarial liabilities of \$3,143,000—a funded ratio of 100.3%—based on the value of assets which smooths investment gains and losses over five years. If the fair value of assets had been used instead of the “smoothed” value, there would have been an excess of \$102,902,000—which would have resulted in a funded ratio of 109.1% on a fair value basis. The application of an actuarial “asset smoothing” technique has been used by the *Plan* for many years.

While changes to actuarial assumptions increased the *Plan's* obligations in 2014, the *Plan's* actuarial position benefited from significant investment experience gains. The *Plan's* investment portfolio achieved a rate of investment return of 11.0%. The “excess” investment returns (those that exceeded the net rate of return assumed for actuarial purposes in 2014), together with unrecognized investment market gains from 2013, generated “excess” investment returns of \$29,469,000 to be recognized in 2014, and a further \$99,759,000 to be recognized for actuarial valuation purposes in future years (through 2018) under the “asset smoothing” technique used by the *Plan*.

The change in the valuation interest rate assumption for the December 31, 2014 actuarial valuation, from 6.00% to 5.75%, increased the obligations for pension benefits by \$41,594,000.

The actuarial valuation revealed an in-year actuarial deficiency of \$9,493,000 in the Main Account–General Component related to calendar year 2014 operations. The 2014 actuarial deficiency was resolved, in accordance with the terms of the *Plan*, by i) transferring \$20,000 from the City Account to the Main Account–General Component, ii) transferring \$1,918,000 from the Main Account–Contribution Stabilization Reserve to the Main Account–General Component, and iii) de-

creasing the rate of future cost-of-living adjustments from 47.8% to 44.9% of inflation which resulted in a reduction to the obligations for pension benefits of \$7,555,000, effective January 1, 2015.

SOLVENCY BASIS

An actuarial valuation performed on a solvency basis assumes that the *Plan* is terminated and wound up as of the valuation date. Under this scenario, no further contributions are made or pension benefits earned after that date. It is also assumed that pension benefits already earned are paid out to the members either through the purchase of lifetime annuities or through lump sum payments or transfers.

The funding requirements relating to the *Plan's* solvency position under *The Pension Benefits Regulation*, are based on the last actuarial valuation filed with the Manitoba Pension Commission, which was as at December 31, 2013. The *Plan* is required to submit an actuarial valuation report to the Regulators (Manitoba Pension Commission and Canada Revenue Agency) at least every three years (annually if the *Plan's* solvency ratio is less than 90%). The next valuation required to be filed by the *Plan* is at December 31, 2016.

The solvency valuation of the *Plan*, as at December 31, 2013, disclosed that the *Plan* had a solvency ratio of 97.3% (excludes amount secured by Letter of Credit). This valuation disclosed solvency liabilities measured on a hypothetical *Plan* wind up basis of \$1,065,297,000 and a solvency surplus of \$10,780,000; however, the solvency assets, not including the amount secured by the existing Letter of Credit, were less than the solvency liabilities by \$28,962,000.

The Pension Benefits Regulation provides that an irrevocable letter of credit may be used to secure some or all of the special payments that would otherwise be required from the City of Winnipeg. In 2014, the City of Winnipeg provided a renewed irrevocable letter of credit from a chartered bank to the *Winnipeg Police Pension Board* (in trust for the *Plan*) in the amount of \$28,962,000 together with applicable interest as required under the *Regulation*. The Letter of Credit took effect from October 27, 2014 and as of December 31,

2014, it secured special payments that would otherwise be required from the City of Winnipeg in the amount of \$30,009,000. The Letter of Credit is due to expire on October 26, 2015.

The City of Winnipeg has informed the *Winnipeg Police Pension Board* that it will be arranging for renewal of the existing irrevocable Letter of Credit to be held by the *Winnipeg Police Pension Board* in lieu of making special payments, together with applicable interest as

required under the *Regulation*. The renewed Letter of Credit is expected to take effect in October 2015 and must be renewed annually thereafter until such time as the *Plan* no longer has a solvency deficiency or the City of Winnipeg has made all payments required under the *Regulation*.

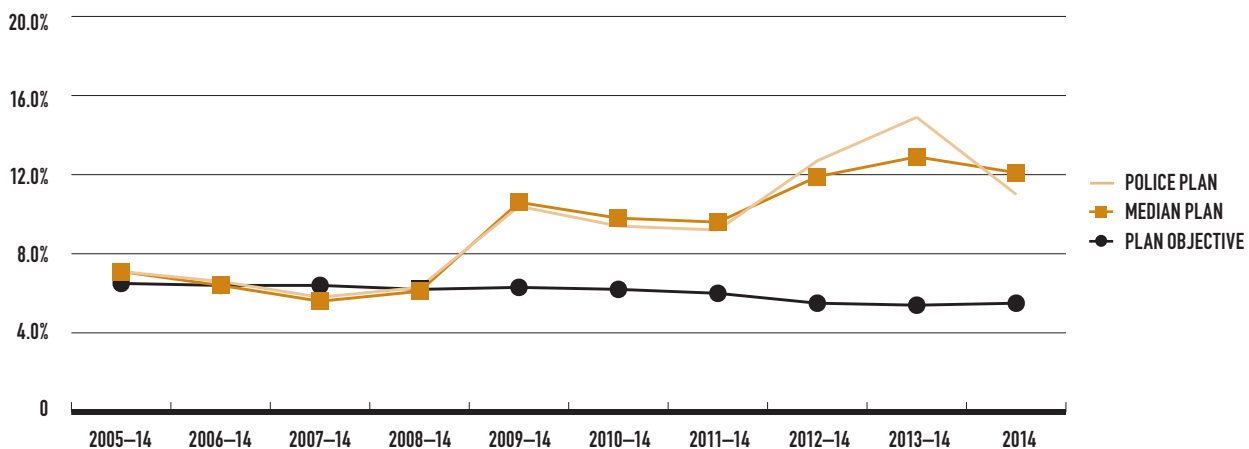
INVESTMENTS

The *Plan's* investment portfolio recorded a strong positive rate of return of 11.0% in 2014. This is the third consecutive year of strong returns since the negative return experienced in 2011. However, the portfolio's 2014 performance trailed the median Canadian pension fund return of 12.1%, as measured by RBC Investor Services, an independent measurement service. The underperformance can primarily be attributed to the *Plan's* lower allocation to the fixed income markets which performed well in 2014, and the underperformance of the *Plan's*

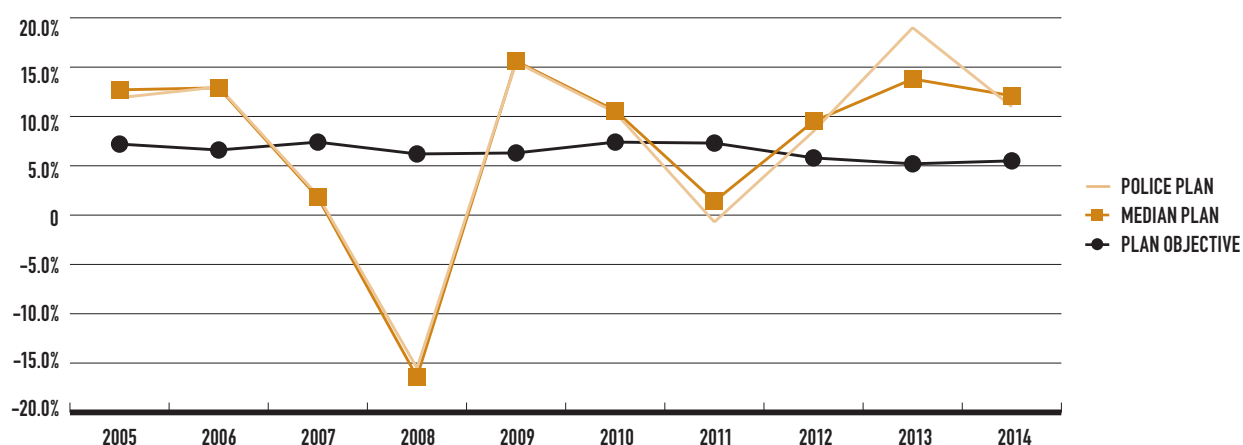
Canadian equity managers relative to the median Canadian equity manager.

On a ten-year basis, the portfolio's return was above the *Plan's* "CPI+4%" objective of 6.5%. Positive returns in years 2005–2007, 2009–2010, and 2012–2014 offset negative returns in 2008 and 2011. The *Plan's* four-year annualized rate of return was 9.2%, and its ten-year annualized rate of return was 7.1%, placing the *Plan* at the 68th percentile and 44th percentile ranking, respectively, of Canadian pension funds.

ANNUALIZED RATES OF RETURN



ANNUAL RATES OF RETURN



INVESTMENT COMMITTEE

The *Winnipeg Police Pension Board* delegates the following responsibilities to the Investment Committee of *The Winnipeg Civic Employees' Benefits Program*:

- Determining and maintaining the *Plan's* asset mix, within the parameters of the *Plan's* Statement of Investment Policies and Procedures, as approved by the *Board*
- Recommending the selection or termination of various investment managers
- Monitoring the performance of these investment managers.

INVESTMENT MANAGERS

The *Plan* utilizes external investment managers to manage all asset classes and portfolios. There were several changes to the *Plan's* investment manager line up during 2014. Franklin Templeton was terminated as the *Plan's* international equity value manager (but continues to be engaged for small cap international equity mandate) and was replaced by two new managers: Causeway Capital Management and Pырford International. In addition, capital was newly allocated to J.P. Morgan Asset Management and OMERS Investment Management in the infrastructure category, and Brookfield Asset Management was hired to manage a portion of the *Plan's* real estate allocation. At year end, a search for an additional asset manager in the private capital sector was ongoing.

REPORT ON INVESTMENTS

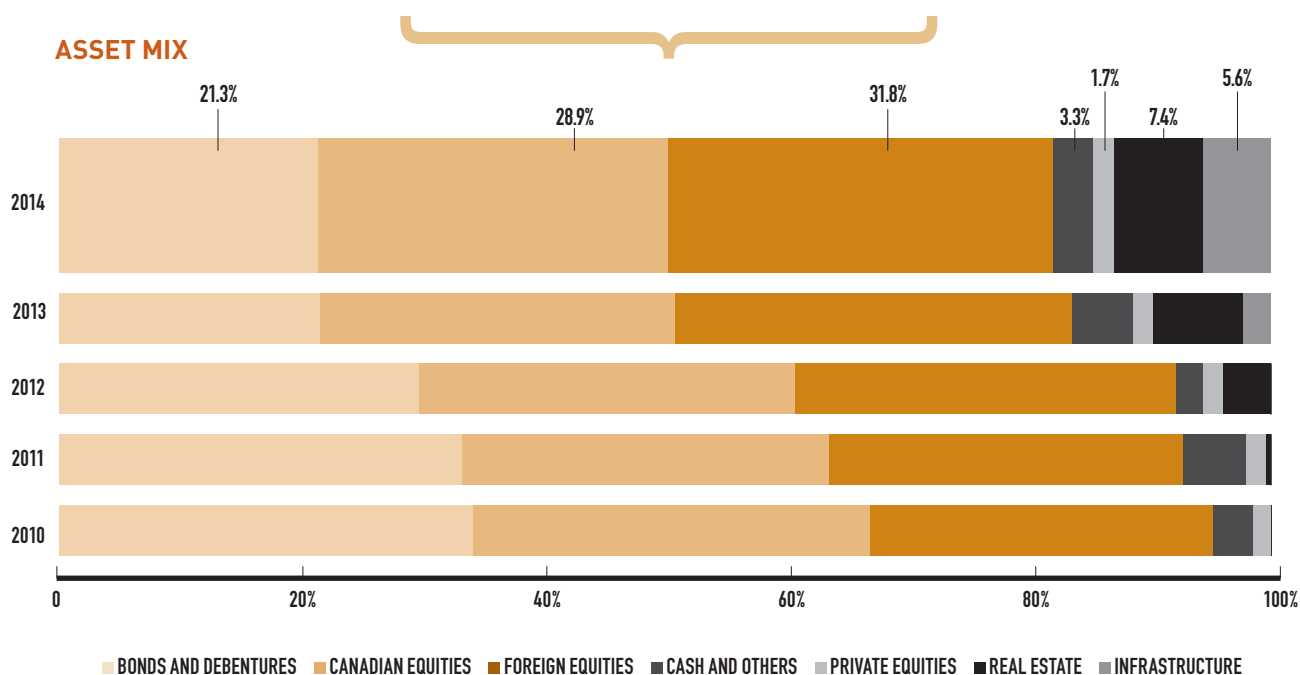
ASSET MIX

The *Plan* continued implementation of its long term policy asset mix in 2014 by shifting assets from global equities into real estate and global infrastructure. However despite that shift, strong fixed income and equity markets resulted in only a marginal decrease in the *Plans*' allocation to fixed income (to 21.3% from 21.5%) and Canadian equities (to 28.9% from 29.3%). Real estate and global infrastructure now represent 7.4% and 5.6% of the *Plan*'s investment portfolio, respectively. Cash decreased during 2014 to 3.3% (from 5.1%) as funds were deployed towards these new investments.

ASSET MIX

	2014	2013	2012	2011	2010
Bonds and debentures	21.3%	21.5%	29.7%	33.2%	34.1%
Canadian equities	28.9%	29.3%	31.0%	30.3%	32.8%
Foreign equities	31.8%	32.7%	31.4%	29.2%	28.3%
Cash and other	3.3%	5.1%	2.3%	5.2%	3.3%
Private equities	1.7%	1.6%	1.6%	1.7%	1.5%
Real estate	7.4%	7.5%	4.0%	0.4%	0.0%
Infrastructure	5.6%	2.3%	0.0%	0.0%	0.0%
	100.0%	100.0%	100.0%	100.0%	100.0%

ASSET MIX



EQUITY INVESTMENTS

In 2014, the *Plan's* Canadian equity managers achieved a combined return of 8.9%, trailing both the median pension fund return of 10.5% and the S&P/TSX Composite Index return of 10.6%.

The *Plan's* foreign equity managers, collectively, achieved a return of 14.6% in Canadian dollar terms for 2014, placing the group at the 28th percentile ranking of Canadian pension funds, and ahead of the benchmark (50% S&P 500 [CAD], 50% MSCI Europe, Australasia, Far East [CAD] Index) return of 14.1%.

The *Plan's* US equity managers achieved a return of 24.6%, in Canadian dollars, outperforming both the median pension fund return of 22.0%, and the S&P 500 (CAD) Index return of 23.9%.

The *Plan's* Non-North American equity managers achieved a collective return of 4.2%, slightly better than the MSCI Europe, Australasia, Far East (CAD) Index return of 3.7%, but below the median pension fund return of 6.5%.

FIXED INCOME INVESTMENTS

The *Plan's* bond portfolio achieved a return of 12.1% in 2014, outperforming the median pension fund return of 11.0%, but lagging the benchmark (40% DEX Universe Bond Index, 60% DEX Long Bond Index) return of 13.5%. The underperformance versus the benchmark was due to the bond portfolio's lower duration in a low interest rate environment.

For the four- and ten-year periods ended December 31, 2014, the bond portfolio returned 5.4% and 5.5%, respectively. Over the past ten years, the portfolio underperformed both the benchmark (5.7%) and the median pension fund (5.8%).

TOTAL RETURNS

	ONE YEAR	FOUR YEARS	TEN YEARS
Total Fund	11.0%	9.2%	7.1%
Bonds and debentures	12.1%	5.4%	5.5%
Canadian equities	8.9%	7.2%	8.3%
Foreign equities	14.6%	15.4%	6.6%
Real estate	5.0%	N/A	N/A
Infrastructure	8.9%	N/A	N/A
Benchmarks			
FTSE TMX Canada Universe Index	8.8%	5.1%	5.3%
S&P / TSX Composite Index	10.6%	5.2%	7.6%
S&P 500 (CAD\$)	23.9%	20.1%	7.3%
Europe, Australasia, Far East Stock Market Index (CAD\$)	3.7%	8.8%	4.1%
IPD Canadian Property Index	5.4%	11.3%	10.9%
Consumer Price Index (CPI)	1.5%	1.5%	1.7%

ACTUARIAL OPINION

AS AT DECEMBER 31, 2014

Eckler Ltd. has conducted an actuarial valuation of the *Winnipeg Police Pension Plan* as at December 31, 2014. We have relied on data and other information provided to us by staff of *The Winnipeg Civic Employees' Benefits Program*. The results of our valuation and a summary of the data and assumptions used are contained in our Report on the Actuarial Valuation of the Winnipeg Police Pension Plan as at December 31, 2014 (and Addendum).

The principal results of the valuation are as follows:

ACTUARIAL POSITION

The *Plan* is fully funded on a going concern basis in respect of benefits earned for service up to December 31, 2014 and has an excess of the smoothed value of assets over actuarial liabilities of \$3,143,000 as at that date, on the basis of the assumptions and methods described in our report. However, \$10,698,000 has been previously allocated to the Plan Members' Account, \$1,918,000 to the Contribution Stabilization Reserve, and \$20,000 to the City Account resulting in a net deficiency of \$9,493,000. In accordance with the terms of the *Plan*, the deficiency is first to be resolved by transferring \$20,000 from the City Account to the General Component of the Main Account, \$1,918,000 from the Contribution Stabilization Reserve to the General Component of the Main Account, and reducing the level of cost-of-living adjustments from 47.8% to 47.0% of the annual percentage change in the Consumer Price Index (CPI) to provide a matching \$1,938,000 decrease in the actuarial liabilities. To resolve the remaining funding deficiency of \$5,617,000, the cost-of-living adjustments are reduced further from a rate of 47.0% of CPI increases to a rate of 44.9% of CPI increases to provide a decrease of \$5,617,000 in the actuarial liabilities.

In accordance with the *Regulations of The Pension Benefits Act* (Manitoba), an irrevocable letter of credit was put in place in 2013 to meet the minimum solvency funding requirements outlined in the December 31, 2012 actuarial valuation. As at the date of the last actuarial report filed with the Office of the Superintendent—Pension Commission, December 31, 2013, the *Plan*, including the amount secured by the existing letter of credit, had a solvency surplus of \$10,780,000, based on a smoothed value of assets; however, the solvency assets not including the amount secured by the existing letter of credit, were less than the solvency liabilities at the valuation date by \$28,962,000. The letter of credit was renewed in 2014 and the amount secured for the period from December 30, 2014 to January 29, 2015 was \$30,008,964.

The City of Winnipeg has informed the *Winnipeg Police Pension Board* that it will be arranging for renewal of the irrevocable letter of credit to be held by the *Winnipeg Police*

Pension Board in the amount of \$30,008,964 together with any applicable interest as required under the Regulation. The renewed letter of credit is expected to take effect in October 2015 with a value of \$30,893,661, and must be renewed annually thereafter until such time as the *Plan* no longer has a solvency deficiency or the City of Winnipeg has made all payments required under the Regulation.

COST OF BENEFITS FOR SERVICE IN 2015

The current service cost of the benefits expected to be earned under the *Plan* for service in 2015 is 25.42% of contributory earnings. This cost is expected to be financed by employee contributions of 8.0% of contributory earnings, City contributions of 15.63% of contributory earnings, with the balance of 1.79% of contributory earnings financed from available reserves, future actuarial surplus or future reductions in cost-of-living adjustments.

In our opinion, with respect to the going concern valuation and solvency valuation:

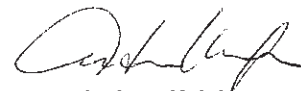
- the data on which the valuation is based are sufficient and reliable for the purposes of the valuations,
- the assumptions are appropriate for the purposes of the valuations, and
- the methods employed in the valuations are appropriate for the purposes of the valuations.

Our report has been prepared, and our opinions given, in accordance with accepted actuarial practice in Canada.

Our report has been prepared in a manner consistent with the recommendations for the preparation of actuarial valuation reports issued by the Canadian Institute of Actuaries and in accordance with the funding and solvency standards set by *The Pension Benefits Act* (Manitoba).



Charly Pazdor
FELLOW, CANADIAN INSTITUTE
OF ACTUARIES



Andrew Kulyk
FELLOW, CANADIAN INSTITUTE
OF ACTUARIES

INDEPENDENT AUDITOR'S REPORT

THE CITY OF WINNIPEG

WINNIPEG POLICE PENSION PLAN

**To the Chairperson and Members of
The Winnipeg Police Pension Board
The City of Winnipeg**

We have audited the accompanying financial statements of the Winnipeg Police Pension Plan, which comprise the statement of financial position as at December 31, 2014 and the statement of changes in net assets available for benefits, changes in pension obligations and changes in surplus (deficit) for the year then ended, and a summary of significant accounting policies and other explanatory information.

**MANAGEMENT'S RESPONSIBILITY FOR THE
FINANCIAL STATEMENTS**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with Canadian accounting standards for pension plans, and for such internal control as management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

AUDITOR'S RESPONSIBILITY

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with Canadian generally accepted auditing standards. Those standards require that we comply with ethical requirements and plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected

depend on the auditor's judgment, including the assessment of risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. An audit also includes evaluating the appropriateness of accounting principles used and the reasonableness of accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

OPINION

In our opinion, the financial statements present fairly, in all material respects, the financial position of the Winnipeg Police Pension Plan as at December 31, 2014, and the changes in its net assets available for benefits, changes in its pension obligations and changes in surplus (deficit) for the year then ended in accordance with Canadian accounting standards for pension plans.



Chartered Accountants

JUNE 19, 2015

WINNIPEG, MANITOBA

THE CITY OF WINNIPEG WINNIPEG POLICE PENSION PLAN

STATEMENT OF FINANCIAL POSITION

AS AT DECEMBER 31
(IN \$ THOUSANDS)

	2014	2013
ASSETS		
Investments, at fair value		
Bonds and debentures	\$ 262,674	\$ 241,296
Canadian equities	356,032	328,195
Foreign equities	391,911	367,318
Cash and short-term deposits	41,155	57,173
Private equities	21,387	18,190
Real estate	90,803	83,810
Infrastructure	69,602	26,160
	1,233,564	1,122,142
Participants' contributions receivable	5	-
Employers' contributions receivable	22	1
Accounts receivable	380	241
Due from <i>The Winnipeg Civic Employees' Pension Plan</i>	-	7
<i>Total assets</i>	1,233,971	1,122,391
LIABILITIES		
Accounts payable	2,079	2,128
Due to <i>The Winnipeg Civic Employees' Pension Plan</i>	23	-
<i>Total liabilities</i>	2,102	2,128
NET ASSETS AVAILABLE FOR BENEFITS	1,231,869	1,120,263
PENSION OBLIGATIONS	1,128,967	1,034,654
SURPLUS	\$ 102,902	\$ 85,609
SURPLUS COMPRISED OF:		
Main Account—General Component	\$ 90,266	\$ 75,949
Main Account—Contribution Stabilization Reserve	1,918	-
Plan Members' Account	10,698	9,660
City Account	20	-
	\$ 102,902	\$ 85,609

See accompanying notes to the financial statements

THE CITY OF WINNIPEG WINNIPEG POLICE PENSION PLAN

STATEMENT OF CHANGES IN NET ASSETS AVAILABLE FOR BENEFITS

FOR THE YEAR ENDED DECEMBER 31
(IN \$ THOUSANDS)

	2014	2013
INCREASE IN ASSETS		
Contributions		
The City of Winnipeg	\$ 23,141	\$ 20,954
Employees	12,299	11,282
Reciprocal transfers from other plans	479	598
	35,919	32,834
Investment income (Note 5)	28,116	26,978
Current period change in fair value of investments	95,425	153,056
<i>Total increase in assets</i>	159,460	212,868
DECREASE IN ASSETS		
Pension payments	41,925	41,660
Lump sum benefits (Note 7)	1,435	553
Administrative expenses (Note 8)	876	909
Investment management and custodial fees	3,618	2,775
<i>Total decrease in assets</i>	47,854	45,897
Increase in net assets	111,606	166,971
Net assets available for benefits at beginning of year	1,120,263	953,292
Net assets available for benefits at end of year	\$ 1,231,869	\$ 1,120,263

See accompanying notes to the financial statements

THE CITY OF WINNIPEG WINNIPEG POLICE PENSION PLAN

STATEMENT OF CHANGES IN PENSION OBLIGATIONS

FOR THE YEAR ENDED DECEMBER 31
(IN \$ THOUSANDS)

	2014	2013
ACCRUED PENSION BENEFITS, BEGINNING OF YEAR	\$ 1,034,654	\$ 1,014,501
INCREASE IN ACCRUED PENSION BENEFITS		
Interest on accrued pension benefits	61,952	58,047
Benefits accrued	36,586	33,429
Changes in actuarial assumptions	50,202	-
<i>Total increase in accrued pension benefits</i>	148,740	91,476
DECREASE IN ACCRUED PENSION BENEFITS		
Benefits paid	43,360	42,213
Experience gains and losses and other factors	10,137	10,176
Changes in actuarial assumptions	-	18,063
Administration expenses	930	871
<i>Total decrease in accrued pension benefits</i>	54,427	71,323
NET INCREASE IN ACCRUED PENSION BENEFITS FOR THE YEAR	94,313	20,153
ACCRUED PENSION BENEFITS, END OF YEAR	\$ 1,128,967	\$ 1,034,654

See accompanying notes to the financial statements

THE CITY OF WINNIPEG WINNIPEG POLICE PENSION PLAN

STATEMENT OF CHANGES IN SURPLUS (DEFICIT)

FOR THE YEAR ENDED DECEMBER 31
(IN \$ THOUSANDS)

	2014	2013
SURPLUS (DEFICIT), BEGINNING OF YEAR	\$ 85,609	\$ (61,209)
Increase in net assets available for benefits for the year	111,606	166,971
Increase in accrued pension benefits for the year	(94,313)	(20,153)
SURPLUS, END OF YEAR	\$ 102,902	\$ 85,609

See accompanying notes to the financial statements

THE CITY OF WINNIPEG WINNIPEG POLICE PENSION PLAN

SCHEDULE 1: SCHEDULE OF CHANGES IN NET ASSETS AVAILABLE FOR BENEFITS BY ACCOUNT

2014

FOR THE YEAR ENDED DECEMBER 31 (IN \$ THOUSANDS)	MAIN ACCOUNT— GENERAL COMPONENT	MAIN ACCOUNT— CONTRIBUTION STABILIZATION RESERVE	PLAN MEMBERS' ACCOUNT	CITY ACCOUNT	TOTAL
INCREASE IN ASSETS					
Contributions					
The City of Winnipeg	\$ 23,141	\$ -	\$ -	\$ -	\$ 23,141
Employees	12,299	-	-	-	12,299
Reciprocal transfers from other plans	479	-	-	-	479
	35,919	-	-	-	35,919
Investment income (Note 5)	27,828	45	243	-	28,116
Current period change in fair value					
of investments	94,450	147	826	2	95,425
Transfer to Contribution Stabilization Reserve—					
Resolution of funding surplus (Note 3)	(1,732)	1,732	-	-	-
Transfer to City Account—					
Resolution of funding deficiency (Note 3)	(18)	-	-	18	-
<i>Total increase in assets</i>	156,447	1,924	1,069	20	159,460
DECREASE IN ASSETS					
Pension payments	41,925	-	-	-	41,925
Lump sum benefits (Note 7)	1,435	-	-	-	1,435
Administrative expenses (Note 8)	876	-	-	-	876
Investment management and custodial fees	3,581	6	31	-	3,618
<i>Total decrease in assets</i>	47,817	6	31	-	47,854
Increase in net assets	108,630	1,918	1,038	20	111,606
Net assets available for benefits at					
beginning of year	1,110,603	-	9,660	-	1,120,263
Net assets available for benefits at end of year	\$ 1,219,233	\$ 1,918	\$ 10,698	\$ 20	\$ 1,231,869

See accompanying notes to the financial statements

THE CITY OF WINNIPEG

WINNIPEG POLICE PENSION PLAN

SCHEDULE 2: SCHEDULE OF CHANGES IN NET ASSETS AVAILABLE FOR BENEFITS BY ACCOUNT

2013

FOR THE YEAR ENDED DECEMBER 31 (IN \$ THOUSANDS)	MAIN ACCOUNT— GENERAL COMPONENT	MAIN ACCOUNT— CONTRIBUTION STABILIZATION RESERVE	PLAN MEMBERS' ACCOUNT	CITY ACCOUNT	TOTAL
INCREASE IN ASSETS					
Contributions					
The City of Winnipeg	\$ 20,954	\$ -	\$ -	\$ -	\$ 20,954
Employees	11,282	-	-	-	11,282
Reciprocal transfers from other plans	598	-	-	-	598
	32,834	-	-	-	32,834
Investment income (Note 5)	26,746	-	232	-	26,978
Current period change in fair value of investments	151,742	-	1,314	-	153,056
Transfer from Contribution Stabilization Reserve— Resolution of funding deficiency (Note 3)	18,131	(18,131)	-	-	-
<i>Total increase (decrease) in assets</i>	229,453	(18,131)	1,546	-	212,868
DECREASE IN ASSETS					
Pension payments	41,660	-	-	-	41,660
Lump sum benefits (Note 7)	553	-	-	-	553
Administrative expenses (Note 8)	909	-	-	-	909
Investment management and custodial fees	2,750	-	25	-	2,775
<i>Total decrease in assets</i>	45,872	-	25	-	45,897
Increase (decrease) in net assets	183,581	(18,131)	1,521	-	166,971
Net assets available for benefits at beginning of year	927,022	18,131	8,139	-	953,292
Net assets available for benefits at end of year	\$ 1,110,603	\$ -	\$ 9,660	\$ -	\$ 1,120,263

See accompanying notes to the financial statements

THE CITY OF WINNIPEG WINNIPEG POLICE PENSION PLAN

SCHEDULE 3: SCHEDULE OF CHANGES IN SURPLUS (DEFICIT) BY ACCOUNT

2014

FOR THE YEAR ENDED DECEMBER 31 (IN \$ THOUSANDS)	MAIN ACCOUNT— GENERAL COMPONENT	MAIN ACCOUNT— CONTRIBUTION STABILIZATION RESERVE	PLAN MEMBERS' ACCOUNT	CITY ACCOUNT	TOTAL
SURPLUS, BEGINNING OF YEAR	\$ 75,949	\$ -	\$ 9,660	\$ -	\$ 85,609
Increase in net assets available for benefits for the year	108,630	1,918	1,038	20	111,606
Net increase in accrued pension benefits for the year	(94,313)	-	-	-	(94,313)
SURPLUS, END OF YEAR	\$ 90,266	\$ 1,918	\$ 10,698	\$ 20	\$ 102,902

2013

FOR THE YEAR ENDED DECEMBER 31 (IN \$ THOUSANDS)	MAIN ACCOUNT— GENERAL COMPONENT	MAIN ACCOUNT— CONTRIBUTION STABILIZATION RESERVE	PLAN MEMBERS' ACCOUNT	CITY ACCOUNT	TOTAL
(DEFICIT) SURPLUS, BEGINNING OF YEAR	\$ (87,479)	\$ 18,131	\$ 8,139	\$ -	\$ (61,209)
Increase (decrease) in net assets available for benefits for the year	183,581	(18,131)	1,521	-	166,971
Net increase in accrued pension benefits for the year	(20,153)	-	-	-	(20,153)
SURPLUS, END OF YEAR	\$ 75,949	\$ -	\$ 9,660	\$ -	\$ 85,609

See accompanying notes to the financial statements

THE CITY OF WINNIPEG

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NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2014 (IN \$ THOUSANDS)

1. DESCRIPTION OF PLAN

a) General

The *Winnipeg Police Pension Plan* is a defined benefit pension plan, which provides pension benefits for City of Winnipeg police officers. All police officers are required to become members of the *Plan* at the commencement of their employment.

b) Administration

The *Plan* is administered by the *Winnipeg Police Pension Board* which is comprised of two voting members appointed by the Winnipeg Police Association, appointed on behalf of Police Officers who are Active Members; one voting member appointed by the Winnipeg Police Senior Officers' Association, appointed on behalf of the senior police officers who are Active Members; one voting member elected by the Non-Active Members and other beneficiaries under the *Plan*; and five voting members appointed by the City.

The *Board* also consists of a maximum of four non-voting members, one of whom may be appointed by each of the Winnipeg Police Association, the Winnipeg Police Senior Officers' Association, and the City of Winnipeg, respectively, and one of whom may be elected by the Non-Active Members or, if no election is held, appointed by the Non-Active Member Representative on behalf of the Non-Active Members.

The *Plan* is registered under *The Pension Benefits Act* of Manitoba. The *Plan* is a registered pension plan under the *Income Tax Act*, and is not subject to income taxes.

c) Financial structure

The *Winnipeg Police Pension Plan* is comprised of three Accounts, namely the Main Account (which has two components being the General Component and the Contribution Stabilization Reserve), the Plan Members' Account and the City Account.

i) Main Account—General Component

All benefits of the *Pension Plan* are paid from the Main Account—General Component.

Employees contribute 8% of earnings to the Main Account. If the Contribution Stabilization Reserve is sufficient to provide a transfer to fund the difference between the current service cost of benefits accrued during the year and matching employee and City contributions and to the extent provincial funding regulations permit such a transfer, then the City matches the employee contributions during the year.

If the Contribution Stabilization Reserve is insufficient to provide the above transfer or if provincial funding regulations restrict such a transfer, then the City contributes the balance of the current service cost of benefits accrued during the year, including 2% of earnings for post-retirement cost-of-living adjustments, in excess of the employees' contributions.

ii) Main Account—Contribution Stabilization Reserve

The Contribution Stabilization Reserve is credited with a portion of actuarial surpluses. The Contribution Stabilization Reserve finances, through transfers to the Main Account—General Component, the portion of the current service cost of benefits that exceeds the employees' and City's contributions. In accordance with Provincial funding regulations the Contribution Stabilization Reserve can be used to reduce the City's contributions only to the extent of the balance in excess of 5% of the *Plan's* solvency liabilities. The balance of the Contribution Stabilization Reserve has been below this threshold since 2012.

iii) Plan Members' Account

In order to ensure that the *Plan* members will receive a benefit equal to the benefit received by the City through the contribution holidays that it took in 2001 and 2002, the Plan Members' Account was established effective January 1, 2003 with an initial balance equal to the amount of the City's contribution holidays adjusted for investment income up to December 31, 2002.

The Plan Members' Account will be credited with any share of future actuarial surpluses that are allocated to the *Plan* members in accordance with the *Plan*.

iv) City Account

The City Account is credited with the share of future actuarial surpluses that are allocated to the City in accordance with the *Plan*.

d) Retirement pensions

The *Plan* provides for retirement at or after age 55 or following completion of 25 years of credited service. The *Plan* allows early retirement at age 50 or completion of at least 20 years of credited service subject to an early retirement pension reduction. The pension formula prior to age 65 is equal to 2% of the average earnings in the 60 consecutive months in which the earnings are highest ("Best Average Earnings") for each year of credited service. The pension formula after age 65 is equal to 1.4% of Best Average Canada Pension Plan earnings plus 2% of Best Average Non-Canada Pension Plan earnings for each year of credited service. Pensions are subject to the maximum benefit limits prescribed for registered pension plans under the *Income Tax Act*.

Retirement and survivor pensions, including deferred pensions, are increased annually to provide cost-of-living adjustments at the stated level in the *Plan* text, which level is currently 47.8% (2013 – 47.0%) of the percentage change in the Consumer Price Index for Canada.

e) Disability pensions

A member, who has completed at least fifteen years of credited service, and who has become totally and permanently disabled may apply for a disability pension.

f) Survivor's benefits

The *Plan* provides survivor pensions or lump sum benefits on death prior to retirement. On death after retirement, eligible surviving spouses normally receive $66\frac{2}{3}\%$ of the member's pension.

g) Termination benefits

Upon application and subject to vesting and locking-in provisions, deferred pensions or equivalent lump sum benefits are payable when a member terminates employment with the City.

h) Variation in benefits

The *Plan* provides that the rate of cost-of-living adjustment to pensions may be increased using funds available in the Plan Members' Account or may be reduced in the event of a funding deficiency.

2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

a) Basis of presentation

These financial statements are prepared in accordance with Canadian accounting standards for pension plans on a going concern basis and present the aggregate financial position of the *Plan* as a separate financial reporting entity, independent of the City and *Plan* members. They are prepared to assist *Plan* members and others in reviewing the activities of the *Plan* for the fiscal period.

These financial statements include the financial statements of the *Plan* and its wholly-owned subsidiary, 5332665 Manitoba Ltd., which was incorporated on July 14, 2006. The *Plan* accounts for its investment in its subsidiary on a non-consolidated basis and presents it at fair value. The purpose of the subsidiary corporation is to invest in and hold certain private equity investments on behalf of the *Plan*.

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b) Investments and investment income

Investments are stated at fair value. Fair value represents the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants in the principal (or most advantageous) market at the measurement date under current market conditions.

Publicly traded equity investments are valued using published market prices. For private equity and infrastructure investments, where quoted market prices are not available, various methods of valuation are used by the external managers to determine fair value including the use of: discounted cash flows, earnings multiples, prevailing market rates for instruments with similar characteristics or other pricing models as appropriate. Real estate investments are valued based on the most recent valuations or appraisals of the underlying properties.

Fixed income investments are valued either using published market prices or by applying valuation techniques that utilize observable market inputs.

Cash and short-term investments are recorded at cost, which, together with accrued interest income, approximates fair value.

Investment transactions are recognized on a trade date basis. Investment income is recorded on the accrual basis.

The *Plan's* investment income, current period change in fair value of investments and investment management and custodial fees are allocated between the Accounts and Reserve based on the average balance of each Account and Reserve during the year.

c) Foreign currency translation

Assets and liabilities denominated in foreign currencies are translated into Canadian dollars at the exchange rates prevailing at the year end. Income and expenses, and the purchase and sale of investments, are translated into Canadian dollars at the exchange rates prevailing on the transaction dates.

d) Use of estimates

The preparation of financial statements in accordance with Canadian accounting standards for pension plans requires management to make estimates and assumptions that affect the reported amounts of certain assets and liabilities at the date of the financial statements and the reported amounts of changes in net assets, obligations, and surplus during the year. Actual results could differ from those estimates. Items within the financial statements which require significant estimates and judgment include the pension obligations and the fair value of investments.

3. OBLIGATIONS FOR PENSION BENEFITS

An actuarial valuation of the *Plan* was performed as of December 31, 2014 by Eckler Ltd. This valuation was used to determine the actuarial present value of accrued benefits disclosed in the Statement of Financial Position as at December 31, 2014. For the comparative 2013 figures, the actuarial present value of accrued benefits at December 31, 2013 is based on the December 31, 2013 actuarial valuation performed by Eckler Ltd. The economic assumptions used in determining the actuarial value of accrued pension benefits were developed by reference to expected long term economic and investment market conditions. Significant long term actuarial assumptions used in the valuation included a valuation interest rate of 5.75% (2013—6.0%) per year, inflation of 2.0% (2013—2.0%) per year and general increases in pay of 3.50% (2013—3.25%) per year. The change in the valuation interest rate from 6.00% to 5.75% increased the obligations for pension benefits by \$41,594 and the increase in the general increases in pay assumption from 3.25% to 3.50% increased the obligations for pension benefits by \$6,594. The economic assumptions with respect to commuted values were revised, increasing obligations for pension benefits by \$282. The demographic assumptions, including rates of termination of employment, retirement and mortality, were chosen after detailed analysis of past experience.

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These assumptions were approved by the *Winnipeg Police Pension Board* for purposes of preparing the financial statements. The actuarial present value of accrued benefits was determined using the projected benefit method pro-rated on services.

The actuarial valuation as at December 31, 2014 disclosed a \$9,493 funding deficiency which is to be resolved in accordance with the *Plan*, by transferring \$20 from the City Account to the Main Account—General Component, by transferring \$1,918 from the Main Account—Contribution Stabilization Reserve to the Main Account—General Component and by decreasing future cost-of-living adjustments from 47.8% to 44.9% of inflation (which results in a corresponding reduction to obligations for pension benefits of \$7,555), effective January 1, 2015.

The actuarial valuation as at December 31, 2013 disclosed a \$3,481 funding surplus which was resolved in accordance with the *Plan*, by transferring \$18 to the City Account, by transferring \$1,731.5 from the Main Account—General Component to the Main Account—Contribution Stabilization Reserve and by increasing future cost-of-living adjustments from 47.0% to 47.8% of inflation (with a corresponding increase in obligations for pension benefits of \$1,731.5), effective January 1, 2014.

The assets available to finance the *Plan's* accrued benefits are those allocated to the Main Account—General Component. In determining the surplus or deficiency for actuarial valuation purposes, and to be consistent with the assumptions used to determine the actuarial present value of benefits, the actuarial value of the assets of the Main Account—General Component was determined from fair values. The actuarial value placed on the assets smoothes out fluctuations in fair values by spreading the difference between expected returns and actual returns, including unrealized gains and losses, over five years.

The effect of using a smoothed value of assets for the Main Account—General Component in determining the estimated actuarial surplus or deficiency, before allocation of surplus or deficit resolution, is as follows:

	2014	2013
Surplus for financial statement reporting purposes,		
Main Account—General Component	\$ 90,266	\$ 75,949
Fair value changes not reflected in actuarial value of assets	(99,759)	(72,468)
(Deficit) Surplus, for actuarial valuation purposes,		
Main Account—General Component	(9,493)	3,481
Add: special purpose reserves and accounts		
Main Account—Contribution Stabilization Reserve	1,918	-
Plan Members' Account	10,698	9,660
City Account	20	-
Surplus, for actuarial valuation purposes, including special purpose reserves and accounts	\$ 3,143	\$ 13,141

The funding requirements relating to the *Plan's* solvency position under *The Pension Benefits Regulation*, are based on the last actuarial valuation for funding purposes filed with the Manitoba Pension Commission, which was as at December 31, 2013.

The actuarial valuation as at December 31, 2013 disclosed a solvency liability measured on a hypothetical *Plan* wind up basis of \$1,065,297 and a solvency surplus of \$10,780; however, the solvency assets, not including the amount secured by the existing letter of credit, were less than the solvency liabilities by \$28,962.

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The *Pension Benefits Regulation* provides that an irrevocable letter of credit may be used to secure some or all of the special payments that would otherwise be required from the City of Winnipeg. In 2014, the City of Winnipeg provided a renewed irrevocable letter of credit from a chartered bank to the *Winnipeg Police Pension Board* to be held by the *Winnipeg Police Pension Board* in trust for the *Plan* in the amount of \$28,962 together with any applicable interest as required under the *Regulation*. The letter of credit took effect from October 27, 2014 and as of December 31, 2014 the irrevocable letter of credit secured special payments that would otherwise be required from the City of Winnipeg in the amount of \$30,009. The letter of credit expires October 26, 2015.

The City of Winnipeg has informed the *Winnipeg Police Pension Board* that it will be arranging for renewal of the existing irrevocable letter of credit to be held by the *Winnipeg Police Pension Board* in lieu of making special payments, together with any applicable interest as required under the *Regulation*. The renewed letter of credit is expected to take effect in October 2015 and must be renewed annually thereafter until such time as the *Plan* no longer has a solvency deficiency or the City of Winnipeg has made all payments required under the *Regulation*.

4. MANAGEMENT OF FINANCIAL RISK

In the normal course of business, the *Plan's* investment activities expose it to a variety of financial risks. The *Plan* seeks to minimize potential adverse effects of these risks on the *Plan's* performance by hiring professional, experienced portfolio managers, by regular monitoring of the *Plan's* position and market events, by diversifying the investment portfolio within the constraints of the investment policy and objectives, and occasionally through the use of derivatives to hedge certain risk exposures. Significant risks that are relevant to the *Plan* are discussed below.

a) Credit risk

Credit risk arises from the potential for an investee to fail or to default on its contractual obligations to the *Plan*, and is concentrated in the *Plan's* investment in bonds and debentures and short-term deposits. At December 31, 2014, the *Plan's* credit risk exposure related to bonds and debentures, accrued interest and short-term deposits totaled \$303,829 (2013—\$298,469).

The *Plan's* concentration of credit risk as at December 31, 2014, related to bonds and debentures, is categorized amongst the following types of issuers:

TYPE OF ISSUER	2014 FAIR VALUE	2013 FAIR VALUE
Government of Canada and Government of Canada guaranteed	\$ 56,218	\$ 62,414
Provincial and Provincial guaranteed	87,016	71,531
Canadian cities and municipalities	4,594	4,266
Corporations and other institutions	114,846	103,085
	\$ 262,674	\$ 241,296

The *Plan's* investments include short-term deposits with the City of Winnipeg which have a fair value of \$24,068 at December 31, 2014 (2013—\$41,374).

The *Plan* limits credit risk by investing in bonds and debentures of investees that are considered to be high quality credits and by utilizing an internal Investment Policy Guideline monitoring process.

As at December 31, bonds and debentures analyzed by credit rating are as follows:

CREDIT RATING	2014		2013	
	PERCENT OF TOTAL BONDS	PERCENT OF NET ASSETS	PERCENT OF TOTAL BONDS	PERCENT OF NET ASSETS
AAA	30.4	6.5	33.4	7.2
AA	30.9	6.6	28.7	6.2
A	27.4	5.8	27.9	6.0
BBB	9.3	2.0	8.7	1.8
BB	2.0	0.4	1.3	0.3
	100.0	21.3	100.0	21.5

The *Plan* participates in a securities lending program, managed by the *Plan's* custodian, wherein securities are loaned to counterparties in exchange for lending fees. In this regard, the *Plan's* exposure to credit risk relates to the potential for a counterparty to not return a security and the related collateral held is insufficient to replace the security in the open market. The Manager has responsibility to monitor the credit worthiness of counterparties and to regularly monitor and maintain collateral greater than the value of the loans.

b) Liquidity risk

Liquidity risk is the risk that the *Plan* will encounter difficulty in meeting obligations associated with financial liabilities. The *Plan* ensures it retains sufficient cash and short-term investment positions to meet its cash flow commitments, including the ability to fund the pensioner payroll costs and to fund investment commitments. The *Plan* primarily invests in securities that are traded in active markets and can be readily disposed. The *Plan* may invest in private equity, which is not traded in an organized market and may be illiquid, but only up to a maximum of 5% of the *Plan's* assets, as stipulated in the *Plan's* Statement of Investment Policies and Procedures. The *Plan* may also invest in real estate, which is not traded in an organized market and may be illiquid, but only up to a maximum of 14% of the *Plan's* assets, as stipulated in the *Plan's* Statement of Investment Policies and Procedures. Finally, the *Plan* may also invest in infrastructure, which is not traded in an organized market and may be illiquid, but only up to a maximum of 10% of the *Plan's* assets, as stipulated in the *Plan's* Statement of Investment Policies and Procedures.

c) Interest rate risk

Interest rate risk is the risk that the fair value of the *Plan's* interest bearing investments will fluctuate due to changes in market interest rates. The *Plan's* exposure to interest rate risk is concentrated in its investment in bonds and debentures and short-term investments.

The *Plan's* actuarial liabilities are also exposed to fluctuations in long term interest rates as well as expectations of inflation and salary escalation. The *Plan's* primary exposure is to a decline in the long-term real rate of return which may result in higher contribution rates or lower benefit levels.

The *Plan* has approximately 24.6% [2013—26.6%] of its assets invested in fixed income securities as at December 31, 2014. The returns on fixed income securities are particularly sensitive to changes in nominal interest rates.

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The term to maturity and related fair values of investments in bonds and debentures held by the Plan at December 31, 2014 are as follows:

TERM TO MATURITY	2014 FAIR VALUE	2013 FAIR VALUE
Less than one year	\$ 9,612	\$ 4,143
One to five years	66,370	65,218
Greater than five years	186,692	171,935
	\$ 262,674	\$ 241,296

As at December 31, 2014, had prevailing interest rates raised or lowered by 0.5% (2013—0.5%) assuming a parallel shift in the yield curve, with all other variables held constant, the fair value of investments in bonds and debentures would have decreased or increased, respectively, by approximately \$13,081 (2013—\$11,063), approximately 1.1% of total net assets (2013 – 1.0%). The *Plan's* sensitivity to interest rate changes was estimated using the weighted average duration of the bond portfolio. In practice, the actual results may differ and the difference could be material.

d) Foreign currency risk

Foreign currency risk is the risk that the value of a financial instrument will fluctuate due to changes in foreign exchange rates. Foreign currency exposure arises from the *Plan's* holdings of foreign equity, real estate and infrastructure investments. The *Plan's* investment managers may, from time to time, hedge some of this exposure using forward contracts. The table below indicates the *Plan's* net foreign currency exposure after giving effect to the net related economic hedge as at December 31, 2014.

The table also illustrates the potential impact to the *Plan's* net assets, all other variables held constant, as a result of a 10% change in these currencies relative to the Canadian dollar. In practice, the actual results may differ from this sensitivity analysis and the difference could be material.

	2014				2013	
	GROSS EXPOSURE	NET FOREIGN CURRENCY HEDGE	NET EXPOSURE	IMPACT ON NET ASSETS	NET EXPOSURE	IMPACT ON NET ASSETS
United States	\$ 260,108	\$ 6,108	\$ 254,000	\$ 25,400	\$ 222,621	\$ 22,262
Euro countries	60,124	2,833	57,291	5,729	53,365	5,337
United Kingdom	48,864	14,096	34,768	3,477	28,801	2,880
Japan	20,210	-	20,210	2,021	16,435	1,643
Switzerland	14,967	-	14,967	1,497	10,771	1,077
Hong Kong	14,757	-	14,757	1,475	10,108	1,011
Sweden	10,804	-	10,804	1,081	9,717	972
Australia	6,361	3,288	3,073	307	2,816	282
Other	14,426	-	14,426	1,443	23,831	2,383
	\$ 450,621	\$ 26,325	\$ 424,296	\$ 42,430	\$ 378,465	\$ 37,847

e) Other Price Risk

Other price risk is the risk that the value of investments will fluctuate as a result of changes in market prices (other than those arising from interest rate risk or currency risk) whether those changes are caused by factors specific to an individual asset or its issuer, or factors affecting all securities traded in the market. All securities present a risk of loss of capital. The *Plan's* policy is to invest in a diversified portfolio of investments. As well, the *Plan's* Managers moderate this risk through careful selection of securities and other financial instruments within the parameters of the investment policy and strategy. The maximum risk resulting from financial instruments is equivalent to their fair value.

For this *Plan*, the most significant exposure to other price risk is from its investment in equity securities. As at December 31, 2014, had the prices on the respective stock exchanges for these securities increased or decreased by 15%, with all other variables held constant, net assets would have increased or decreased by approximately \$112,191 (2013—\$104,327), approximately 9.1% of total net assets (2013—9.3%). In practice, the actual results may differ and the difference could be material.

The *Plan* also has exposure to valuation risk through its holdings of private equity and real estate investments, for which quoted market prices are not available. As at December 31, 2014, the estimated fair value of private equity investments is \$21,387 (2013—\$18,190), approximately 1.7% of total net assets (2013—1.6%), and the related change in fair value of investments recognized for the year ended December 31, 2014 is \$6,622 (2013—\$4,811). As at December 31, 2014, the estimated fair value of real estate investments is \$90,803 (2013—\$83,810), approximately 7.4% of total net assets (2013—7.5%), and the related change in fair value of investments recognized for the year ended December 31, 2014 is \$4,198 (2013—\$5,914).

The *Plan* also has exposure to valuation risk through its holdings of infrastructure investments, for which quoted market prices are not available.

In 2013, the *Plan* became a client of OMERS Investment Management, and to date has made payments of \$44,255 in a Contractual Return Arrangement. The Contractual Return Arrangement provides the *Plan* with the annual rate of return (which may be positive or negative) based on the total investment return reported in the OMERS Annual Report for the assets and related liabilities allocable to the OMERS Primary Pension Plan fund that are directly or indirectly owned by OMERS Administration Corporation ("OAC") and managed by Borealis Infrastructure (the "Borealis Assets"). Under this arrangement the *Plan* is the sole limited partner in an Ontario limited partnership (OIM B4 2013 L.P.), and it has entered into a derivative contract with that limited partnership, which provides the return described above each year on the outstanding value of the contract. The arrangement provides for annual cash distributions to the *Plan* to the extent that cash distributions are received by OAC in respect of the operations of any investment forming part of the Borealis Assets. In addition, further cash distributions may be made under the arrangement, to the extent that cash distributions are received by OAC and distributed to the partnership in respect of the full or partial disposition of any investment forming part of the Borealis Assets.

As at December 31, 2014, the estimated fair value of the infrastructure investments is \$69,602 (2013—\$26,160), approximately 5.7% of total net assets (2013—2.3%), and the related change in fair value of investments recognized for the year ended December 31, 2014 is \$3,436 (2013—\$310).

f) Fair value hierarchy

Financial instruments recorded at fair value on the Statement of Financial Position are classified using a fair value hierarchy that reflects the significance of the inputs used in making the measurements. The fair value hierarchy has the following levels: Level 1—valuation based on quoted prices (unadjusted) in active markets for identical assets or liabilities; Level 2—valuation techniques based on inputs other than quoted

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prices included in Level 1 that are observable for the asset or liability, either directly or indirectly; and, Level 3—valuation techniques using inputs for the asset or liability that are not based on observable market data (unobservable inputs). The fair value hierarchy requires the use of observable market inputs whenever such inputs exist. A financial instrument is classified to the lowest level of the hierarchy for which a significant input has been considered in measuring fair value.

The following tables present the investment assets recorded at fair value in the Statement of Financial Position as at December 31, 2014 and December 31, 2013, classified using the fair value hierarchy described above:

				2014 TOTAL
	LEVEL 1	LEVEL 2	LEVEL 3	INVESTMENT ASSETS AT FAIR VALUE
Bonds and debentures	\$ -	\$ 262,674	\$ -	\$ 262,674
Canadian equities	356,032	-	-	356,032
Foreign equities	391,210	701	-	391,911
Cash and short term deposits	35,919	5,236	-	41,155
Private equities	-	-	21,387	21,387
Real estate	-	-	90,803	90,803
Infrastructure	-	-	69,602	69,602
	\$ 783,161	\$ 268,611	\$ 181,792	\$ 1,233,564

				2013 TOTAL
	LEVEL 1	LEVEL 2	LEVEL 3	INVESTMENT ASSETS AT FAIR VALUE
Bonds and debentures	\$ -	\$ 241,296	\$ -	\$ 241,296
Canadian equities	328,195	-	-	328,195
Foreign equities	364,358	2,960	-	367,318
Cash and short term deposits	49,293	7,880	-	57,173
Private equities	-	-	18,190	18,190
Real estate	-	-	83,810	83,810
Infrastructure	-	-	26,160	26,160
	\$ 741,846	\$ 252,136	\$ 128,160	\$ 1,122,142

During the year, there has been no significant transfer of amounts between Level 1 and Level 2.

The following table reconciles the fair value of financial instruments classified in Level 3 from the beginning balance to the ending balance:

PRIVATE EQUITIES	2014	2013
Fair value, beginning of year	\$ 18,190	\$ 15,455
Gains recognized in increase in net assets	6,622	4,811
Purchases	1,201	750
Sales	(4,626)	(2,826)
	\$ 21,387	\$ 18,190

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REAL ESTATE	2014	2013
Fair value, beginning of year	\$ 83,810	\$ 37,968
Gains recognized in increase in net assets	4,198	5,914
Purchases	3,111	40,574
Sales	(316)	(646)
	\$ 90,803	\$ 83,810

INFRASTRUCTURE	2014	2013
Fair value, beginning of year	\$ 26,160	\$ -
Gains recognized in increase in net assets	3,436	310
Purchases	40,244	25,850
Sales	(238)	-
	\$ 69,602	\$ 26,160

Section 3.29 of *The Pension Benefits Act Regulations* requires disclosure of each investment asset that has a fair value greater than one percent of the of the fair value of the investment assets of the Fund. As at December 31, 2014, the Fund held the following investments that met this classification:

	2014
Bonds and debentures	
TD Emerald Long Bond Broad Market Pooled Fund	\$ 109,484
TD Lancaster Fixed Income Fund II	77,352
Fiera Active Fixed Income Fund	75,838
Canadian equities	
TD Emerald Canadian Equity Index Fund	111,012
Bank of Nova Scotia	13,589
Toronto-Dominion Bank	13,358
Foreign equities	
State Street S&P 500 Index Common Trust Fund	103,661
Templeton Global Smaller Companies Fund	20,328
Cash and short term deposits	
City of Winnipeg short term deposit	24,068
Private equities	
5332665 Manitoba Ltd. common shares	20,139
Real Estate	
Greystone Real Estate Fund Inc.	48,034
Bentall Kennedy Prime Canadian Property Fund Ltd.	40,583
Infrastructure	
OIM B4 2013 L.P.	46,985
JPMorgan Infrastructure Investments Fund	22,618

**THE CITY OF WINNIPEG
WINNIPEG POLICE PENSION PLAN**

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2014
(IN \$ THOUSANDS)

5. INVESTMENT INCOME

	2014	2013
Bonds and debentures	\$ 9,153	\$ 11,723
Canadian equities	9,162	8,383
Foreign equities	7,138	5,607
Cash and short term deposits	558	619
Real estate	1,867	646
Infrastructure	238	-
	\$ 28,116	\$ 26,978
Allocated to:		
Main Account—General Component	\$ 27,828	\$ 26,746
Main Account—Contribution Stabilization Reserve	45	-
Plan Members' Account	243	232
	\$ 28,116	\$ 26,978

6. INVESTMENT TRANSACTION COSTS

During 2014, the *Plan* incurred investment transaction costs in the form of brokerage commissions, in the amount of \$297 (2013—\$273). Investment transaction costs are included in the current period change in fair value of investments.

7. LUMP SUM BENEFITS

	2014	2013
Termination benefits	\$ 420	\$ 97
Payments on relationship breakdown	912	367
Other	103	89
	\$ 1,435	\$ 553

8. ADMINISTRATIVE EXPENSES

	2014	2013
<i>The Winnipeg Civic Employees' Benefits Program</i>	\$ 650	\$ 610
Actuarial fees	185	248
Legal fees	26	40
General and administrative expenses	15	11
	\$ 876	\$ 909

9. COMMITMENTS

The *Plan's* wholly-owned subsidiary, 5332665 Manitoba Ltd., has entered into an investment management agreement wherein it has authorized an investment manager to make private equity investment commitments on its behalf, with aggregate commitments not to exceed \$20,000. Commitments will be funded over the next several years. As at December 31, 2014, \$18,061 had been funded.

10. COMPARATIVE FIGURES

Certain of the comparative figures have been reclassified to conform with the current year's presentation.

ADMINISTRATION

AS AT DECEMBER 31, 2014

The *Winnipeg Police Pension Plan* is constituted under City of Winnipeg By-Law No. 126/2011. The *Winnipeg Police Pension Board* is responsible for administration of the *Plan*.

The *Board* is made up of nine voting members: five are appointed by the City of Winnipeg, two are appointed by the Winnipeg Police Association, one is appointed by the Winnipeg Police Senior Officers' Association, and one is elected by non-active members and other beneficiaries. In addition, a maximum of four non-voting members may be appointed to the *Board*, one from each of the groups identified above.

BOARD MEMBERS

Winnipeg Police Pension Board

Appointed by Winnipeg City Council

Richard Kachur (Chair)
CITY CLERK

Linda Burch
DIRECTOR, CORPORATE SUPPORT SERVICES

Betty Holsten Boyer
MANAGER OF FINANCIAL PLANNING AND REVIEW

Mike Ruta
CHIEF FINANCIAL OFFICER

Christian Schmidt
DEPUTY CHIEF, WINNIPEG FIRE PARAMEDIC SERVICE

Michael Jack (non-voting)
ACTING CHIEF OPERATING OFFICER

Appointed by Winnipeg Police Association

Maurice (Moe) Sabourin
(Vice-Chair)

George Van Mackelbergh

Richard Schroeder (non-voting)

Appointed by Winnipeg Police Senior Officers' Association

Gord Perrier

Elected by Non-Active Members and Other Beneficiaries

Loren Schinkel

INVESTMENT COMMITTEE MEMBERS

Eric Stefanson, F.C.A. (Chair)

Sam Pellettieri, CFA

Rob Provencher

Jon Holeman

Bob Romphf

Gary Timlick, CA

MANAGEMENT

The day-to-day administration of the *Plan* is carried out by the management and staff of *The Winnipeg Civic Employees' Benefits Program* under the direction of its Chief Executive Officer.

Glenda Willis
CHIEF EXECUTIVE OFFICER

Nestor Theodorou
CHIEF INVESTMENT OFFICER

Rob Sutherland
MANAGER, FINANCE & ADMINISTRATION

E. Merrill Clark
DIRECTOR, MEMBER SERVICES

Bill Battershill
MANAGER, INFORMATION SYSTEMS

Amanda Jeninga
MANAGER, COMMUNICATIONS

ADVISORS

Actuary

Eckler Ltd.

Consulting Actuary

Smith Pension & Actuarial
Consultants Inc.

Auditor

Deloitte LLP

Custodian

RBC Investor Services

Investment Consultant

Aon Hewitt

Legal Counsel

Taylor McCaffrey
Koskie Minsky

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